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Solvency II Developments

Updates on the new EU Commission proposal regarding the capital treatment of securitisations

The EU Commission (EC) has recently published a proposal amending several areas of the Solvency II EU Directive. Our analysis focuses on developments related to securitisations and how the proposed changes would impact Solvency II standard model capital charges. Should the EC go ahead with the proposals, we foresee them coming into effect from 2027.

Key Takeaways:

- Senior tranches of Collateralized Loan Obligations (CLOs), Commercial Mortgage-Backed Securties (CMBS) and Asset-Based Lending securitisations (AAA-rated) will be charged a materially lower capital charge compared to the previous regime, effectively aligning them with BBB-rated Corporates.
- Senior tranches of Residential Mortgage-Backed Securities (RMBS) and Auto ABS, among other "STS" (Simple, Transparent and Standardized) asset classes, should also benefit greatly--the new Spread SCR ratios will become comparable to those of Covered Bonds.
- In our opinion, whilst non-senior non-STS securitization tranches capital charges have also been lowered, they will remain relatively unattractive from a Solvency capital standpoint. For instance, a AA-rated CLO tranche with a 5-year Weighted Average Life (WAL), could attract a capital charge similar to that of a European equity investment. A less timid approach by the EC commission could provide additional appeal to these investments.
- Overall, the EC proposal creates important incentives for insurers to re-consider the role of securitisations in their Strategic Asset Allocation, especially with regard to their AAA-rated building blocks.

Context

Solvency II, in its current shape, categorizes securitizations into two "buckets": STS (Simple, Transparent and Standardized) and non-STS. The STS label identifies securitisations that meet a set of clearly defined criteria with regard to asset types, structures and reporting standards (e.g. RMBS, SME loans and Auto ABS). STS investments benefit from relatively low capital requirements. In contrast, non-STS securitisations (e.g. CLOs, CMBS and other Asset-Based Lending structures), are typically more complex and/or lack standardization. Non-STS securitisations are therefore subject to higher capital charges.

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¹ COMMISSION DELEGATED REGULATION (EU) .../... amending Delegated Regulation (EU) 2015/35 as regards technical provisions, long-term guarantee measures, own funds, equity risk, spread risk on securitisation positions, other standard formula capital requirements, reporting and disclosure, proportionality and group solvency - Publications Office of the EU

The EC proposal introduces two categories to the Solvency II framework for non-STS by suggesting a different capital treatment for the senior vs. non-senior tranches of those securitizations, thus aligning the approach to that already in place for STS securitizations.

Ultimately, the EC proposal's goal is to re-calibrate standard formula Spread SCR charges, in order to better align capital requirements with actual risks, and foster insurance investments in the securitized space. We think this objective is clearly evident in the Solvency capital reductions proposed (more on this in the next paragraph), although we feel it introduces differing incentives for investors interested in higher- vs lower-rated securitization tranches.

EC proposal capital charges and investment implications

Under the EC proposal, an overall "lighter" Spread SCR is applied across all securitisations, with reductions ranging between -25% and -79% across different segments (see table below).

Illustrative Spread SCR pre- and post-EC proposal table

Spread SCR: current / proposed (% change vs current framework)	3-year weighted average life		5-year weighted average life	
	AAA	AA	AAA	AA
Corporate Bond	2.7%	3.3%	4.5%	5.5%
Senior STS	3% / 2.1%	3.6% / 2.7%	5% / 3.5%	6% / 4.5%
	(-30%)	(-25%)	(-30%)	(-25%)
Non-senior STS	8.4% / 6%	10.2% / 7.8%	14% / 9.8%	17% / 12.8%
	(-29%)	(-24%)	(-30%)	(-25%)
Senior Non-STS	38% / 8.1%	40% / 9.9%	63% / 13.5%	67% / 16.5%
	(-79%)	(-75%)	(-79%)	(-75%)
Non-senior non-STS	38% / 22.2%	40% / 27%	63% / 37%	67% / 45%
	(-42%)	(-33%)	(-41%)	(-33%)

Source: DWS, EU Commission draft delegated regulation, as of July 2025

In our view, the EC proposal has the following investment implications:

• Senior non-STS securitisations: Senior CLOs, CMBS and Asset-Based Lending structures (typically with a AAA rating) will receive a Spread SCR similar to that of BBB corporate bonds, thus aligning with current market valuations (whereby 5-year WAL CLOs trade at 103bps swap spreads, on average about 20bps wider than BBB-rated corporate issuers). This would be a considerable improvement vs. the previous framework (see illustrative chart below), resulting in a -79% in Spread SCR, and an overall increase in capital efficiency;





Source: DWS, Solvency II article 178, EU Commission draft delegated regulation – Ares (2025)5843909, as of July 2025. For illustrative purposes. There is no guarantee the investment outcomes will be achieved.

- Senior STS securitisations: Under the current regime, the capital treatment of AAA-rated senior notes is comparable to that of similarly-rated corporate bonds. The EC proposal further reduces these charges, and brings them in-line with those of similarly-rated covered bonds. Given the lack of Euro-denominated AAA-rated corporate paper, therefore, the proposed regulation would add an additional securitized option to the investor menu. The Spread SCR of AAA-rated STS investments has been reduced from 1% to 0.7%, and AA investments have gone from 1.2% to 0.9%. Considering a 0.65% Spread over Euribor valuation for a AAA-rated STS tranche, the proposed capital charges would potentially create incremental incentives for insurers to allocate to senior tranches of RMBS and Auto Loans ABS, among other STS instruments, thus strengthening the seemingly already robust case for their inclusion in insurance Strategic Asset Allocations (SAAs).
- Senior STS vs Senior non-STS tranches: Senior STS investments would appear to become even more attractive than CLOs from a relative value standpoint, as the CLO capital charge will be 6.4x higher vs. a spread that is currently only ~2x as high.
- Non-senior, non-STS securitisations will instead continue to be penalized. Whilst still benefiting from a Spread SCR reduction, they will retain a relatively high Spread SCR. For instance, a AA-rated CLO with a 5-year WAL will attract a 45% Spread SCR, higher than the capital charge of a European equity investment.

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